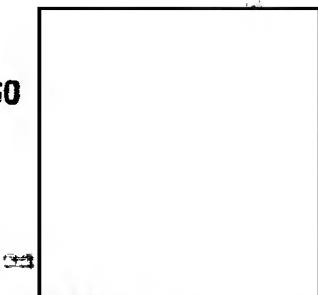


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STAT

14 JUL 1960



EX-2 file

MEMORANDUM FOR: Chairman, President's Board of Consultants on Foreign Intelligence Activities

SUBJECT: Report on Foreign Intelligence Publications

1. Attached is the second part of the report requested in your memorandum of 6 January 1960 (revised 9 February 1960). It expresses the Intelligence Board's views in compliance with the requirements stated in Paragraph 2, g and h, of your memorandum.

"g. The views of the USIB as to the essentiality of all the instances referred to in a., above.

"h. The views of the USIB as to whether undesirable duplication is involved either in the production, the content, or the distribution of the instances referred to in a., above."

2. This report reflects the combined views of the various agencies which produce intelligence periodicals and was produced by the USIB Ad Hoc Publications Committee assisted by task forces set up to survey specific categories of instances.

3. Although I cannot claim that this survey has produced an immediate or major increase in the economy and efficiency of the community publishing effort, I do feel that it has resulted in a reflective appraisal which will contribute to continuing improvement, and has directed the attention of the agencies to various periodicals for examination.

4. You will also note that the report indicates a considerable amount of self-policing by the publishers which has resulted in the elimination or merger of a number of publications.

5. The Intelligence Board has approved the continuation of the Ad Hoc Publications Committee for the purpose of studying the feasibility of establishing a joint intelligence daily. I feel that such a study can not only identify some of the problems involved in the

(EXECUTIVE REGISTRY FILE W.L.B. - 11/2/60)

(Via reading)

STATE, DOE, ONI, ARMY, USAF reviews completed

DOE

review(s)

Completed.

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coordination of such a publication but also estimate the cost of such a combined daily issuance as compared with the total cost of several daily publications.

6. Progress toward greater economy and coordination in Intel Agency publishing is a constant aim of the Intelligence Board, and I feel that the current report is a step in this direction.

SIGNED

Allen W. Dulles  
Chairman

Attachment

Typed in IG 13 July 1960

Distribution:

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USIB-D-39.6/3 (Revised)  
(USIB-Approved 12 July 1960)  
Limited Distribution

USIB AD HOC COMMITTEE ON FOREIGN INTELLIGENCE PUBLICATIONS

PART TWO  
(REVISED)

OF

REPORT FOR SUBMISSION TO

PRESIDENT'S BOARD OF CONSULTANTS

ON FOREIGN INTELLIGENCE ACTIVITIES

Approved by  
United States Intelligence Board  
12 July 1960

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VII. INTRODUCTION TO SECOND PART

On 1 April 1960 the United States Intelligence Board submitted to the President's Board of Consultants on Foreign Intelligence Activities the first part, consisting of Sections I through VI, of a report on foreign intelligence publications which was requested in a memorandum dated 6 January 1960 (USIB-D-39.6/1, revised 9 February 1960). That document supplied factual information in response to Para. 2, a through f, of the requesting memorandum.

The second part of the report, consisting of Sections VII through X, is now submitted in compliance with Para. 2, g and h, which require USIB's views on the essentiality of periodical publications and the extent of duplication among them.

For the most part we have limited this survey to periodicals, that is, publications appearing on a regular schedule at least four times a year and not including serial changes to or revisions of other documents. However, as explained in Section VIII, Para. D-1, in several publishing categories we have also examined non-periodical publications.

Section VIII (Findings) describes the pattern of periodical publication in Washington and in the field and includes comment on the efficiency and adequacy of various categories of publishing activity.

Section IX (Summary of Action) summarizes actions taken or contemplated during or as a result of the survey.

Section X (Conclusions) summarizes USIB's observations and conclusions.

Preparation of the second part of this report resulted in revision of the list of periodicals which appears as Section II. On examination, a number of the issuances listed turned out to be either serial publications, rather

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than periodicals, or operational documents as opposed to substantive intelligence publications; others proved to be staff memoranda for internal circulation rather than actual publications. We therefore propose to issue a third part of this report, to consist of a revised list of periodicals, together with a brief comment on each.

Content analyses of individual publications are not submitted but will be retained by USIB, together with a collection of sample copies.

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VIII. FINDINGS

A. Current Intelligence Periodicals in the Washington Headquarters Area

1. The headquarters current intelligence publications are designed to provide briefing for USIB principals and policy makers, timely information for analysts and estimators, and support for military field commands, foreign service posts, and other field installations. In this category the survey noted 13 dailies and six weeklies and, in addition, included several biweeklies on special subjects.

Daily Publications

2. Dailies are produced as follows: one by State, one by Joint Staff, two by Air Force, and three each by Army, Navy, and CIA. The pattern of daily publications production by the Joint Staff and the individual services is generally similar, with some variations in method of presentation and interpretation to senior departmental officials and in dissemination of limited-distribution material.

3. Because of sensitive content, eight of the dailies are given only limited distribution. Three of these -- the Central Intelligence Bulletin, Air Force's Chief of Staff's Intelligence Bulletin, and Army's ACSI Daily Brief -- are essentially morning briefings, very selective in content, for agency principals and, in the case of the CIB, for the White House and National Security Council. Three others -- State's current daily, Army's Special Intelligence Bulletin, and CIA's Supplement to Current Intelligence Digest -- are broader in coverage and designed for authorized personnel throughout USIB and for appropriate personnel in the field. Two which are produced by Navy -- Soviet Fleet Activity

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Summary and Soviet Merchant Ship Summary -- contain specialized departmental intelligence and appear in cable form only.

4. The headquarters area is also served by another limited-distribution daily -- the AFSSOP Daily Roundup -- published by the Air Force Security Service Office of Production, which disseminates sensitive military intelligence on Bloc activity, together with comment and preliminary evaluations, for the benefit of the Washington community and field commands.

5. The dailies of lower classification are intended primarily to meet the needs of the producing agency (including its major field components) but, with the exception of Joint Staff's daily, are widely distributed in the intelligence community and in some cases to other agencies and departments which require current intelligence.

6. Each of these dailies is designed for a particular type of consumer and therefore has an identity of its own. To its own users with a legitimate need to know, each publication is essential.

7. Much of the coverage of any given issue is not duplicated in other dailies. Comparison of the content of the widely distributed daily publications of Air, Army, CIA, and Navy (Selected Intelligence Reports and Briefs, Daily Intelligence Bulletin, Current Intelligence Digest, and ONI Bulletin, respectively) shows that the amount of overlap in subject matter between any two is usually less than 30 per cent.

8. Duplication of coverage, where found, does not mean duplication in content. One agency's treatment and evaluation of a source report will differ from that of another because of the particular responsibilities of the producing agency to its consumers.

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9. There are some instances of justifiable duplication of content in daily publications of the same agency designed for different distribution lists. For example, some items in the Central Intelligence Bulletin (Limited Distribution) are also included in the Current Intelligence Digest in order to give them wider circulation under a less restrictive classification.

10. Selected material from some of the hard-copy dailies is transmitted by cable to field commands and installations. Each of these daily transmissions, though it may bear a different title, is considered to be a version of the parent hard-copy publication.

11. Since the inauguration, in 1958, of the Central Intelligence Bulletin as a partially coordinated limited-distribution service, the amount of general intelligence matter in the services' dailies has diminished; where included, it is given special military emphasis.

12. In the following paragraphs we present some observations concerning the broad-coverage dailies, which serve both headquarters and field commands and which contain no material classified above "secret".

13. While there is some question as to whether any agency would consider its needs to be adequately served by a daily which it did not produce itself, there is, nevertheless, the possibility of consolidation of effort to reduce duplication still further.

14. In the field of general-distribution publications it might be well to consider the production of a daily which would be adequate to meet the needs of the Washington community, including dissemination to major components in the field. In addition to items of general interest, it would need to present political intelligence in sufficient depth to satisfy the

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needs of State, and military intelligence adequate for the Joint Staff, Air, Army, and Navy. Such a daily publication should also develop economic and scientific intelligence to meet community needs in these fields.

15. The objective in developing such a publication would be to provide a single coordinated and authoritative community daily and thus eliminate the necessity of individual agencies producing their own wide-distribution dailies.

16. Such a publication would be inaugurated only after an extensive study and comprehensive planning, and with the full support of all interested USIB agencies. The study would include a comparison of the production costs of a coordinated daily (i.e., man-hour requirements and printing, reproduction and distribution costs per unit copy) with the current cost of producing individual dailies.

Weekly Publications

17. The Washington headquarters area produces five current intelligence weeklies and is also served by a sixth, the Air Force Security Service Weekly Digest (Limited Distribution), which provides a summary of sensitive intelligence concerning Bloc air activity.

18. Other limited-distribution weeklies are the USIB Combined Watch Committee Report, CIA's Current Intelligence Weekly Review, and Navy's Special Intelligence Brief. The Watch Report is the only fully coordinated publication in the community. Navy's issuance is a vehicle for disseminating sensitive departmental intelligence.

19. The CIA Review, together with its sanitized version, the Current Intelligence Weekly Summary, provides broad world coverage for

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customers throughout the community and to certain other selected governmental agencies in the Washington area.

20. State's weekly is really an intelligence section included in a periodical policy issuance.

21. With the exception of the two CIA issuances, which, as stated above, are really versions of the same publication designed for different distribution lists and in which duplication is considered desirable in order to provide adequate dissemination, each of the headquarters area weeklies is different from the others and performs a distinct function in the community.

22. We judge, on the basis of this survey, that there is economy of effort in the weekly field. In fact, a certain amount of weeding-cut is observable over the last few years. For example, Army discontinued the Weekly Intelligence Review in 1954 and the Military Digest, a limited-distribution weekly, in 1958. The essential content of these publications was assigned, as appropriate, to dailies or was incorporated in oral briefings to departmental officials. In addition, Navy discontinued International Developments of Naval Interest in 1954, finding that its contents fitted conveniently into either the daily ONI Bulletin or the monthly ONI Review, and State discontinued three weekly publications on Soviet propaganda in 1954, subsequently resuming one, on a monthly basis and under a different title, at the request of several consumers.

23. Weekly publication activity on the part of the military agencies' headquarters is seen to be relatively slight, with the Air Force and Navy issuances being mainly departmental in nature. The military services have placed considerable reliance on the CIA weeklies since the scope of these

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was broadened in 1955, and they also make their dailies do double duty by including roundup articles of a "weekly" nature.

24. The weeklies naturally repeat, or synthesize, a good deal of material already disseminated in the dailies, but such duplication is used to place fragmentary daily reporting in a broader context.

Other Current Periodicals

25. In addition to the categories of publications thus far mentioned, the community, other interested government agencies, and field commands and missions are served by several headquarters-produced current intelligence publications in special fields.

26. The State Department's periodicals on Bulgaria, Rumania, and Albania are issued approximately biweekly, each bearing the descriptive subtitle Notes on Current Internal and External Developments, and State also produces Hungary: Monthly Review of Current Events.

27. The Bulgarian and Rumanian titles are now scheduled to be issued monthly, but the Albanian issuance will continue to appear twice a month because of the lack of diplomatic relations and consequent nonexistence of diplomatic reporting from that country.

28. There is some duplication between these State publications and CIA's daily and weekly issuances. However, the latter provide immediate global coverage of major developments, while the former contain more comprehensive treatment of the particular Communist countries cited.

29. We have recommended that State consider the production, at least on a monthly basis, of periodic reports on Asian Communist countries as well. State is presently examining the feasibility and desirability of

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this proposal with a view toward determining whether monthly periodicals covering North Korea and North Vietnam are warranted.

30. Sino-Soviet Bloc Economic Activities in Underdeveloped Areas of the Free World is a biweekly vehicle for wide dissemination of the type of interdepartmental intelligence described by its title. It is a coordinated publication prepared by a working group drawn from all interested agencies of the government and published by CIA.

31. In the scientific and technical field CIA publishes the bi-weekly Scientific Intelligence Digest, which provides the community and other interested agencies with immediate brief assessments concerning current developments in foreign research and with feature articles which summarize the more specialized serial publications in this field and provide a guide to this literature. A limited-distribution version of this periodical is published for dissemination of additional sensitive material to authorized recipients.

32. The weekly Technical Intelligence Digest is published by the Air Research and Development Command to provide its own staff echelons with a roundup of general and technical intelligence of interest to this command. This periodical has superseded the semiweekly formerly published by ARDC.

33. The weekly ATIC Bulletin, published by Air Force's Aerospace Technical Intelligence Center, is a roundup of current intelligence briefs on the technology of foreign air power and also includes a running bibliography of ATIC translations.

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34. ATIC's Radiation Review (ELINT Reporter) is a semimonthly report and technical analysis of unknown electronic signals.

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36. The survey has noted only one current counterintelligence periodical in the Washington headquarters area. This is the biweekly Significant Counterintelligence Briefs, published by Air Force's Directorate of Special Investigations. Widely circulated among the military services and to State and FBI, it contains brief articles and comment on activities of the opposition intelligence services and of Communist parties and front groups and analyses of Bloc strategy.

General Observations on Current Periodicals

37. Except for the observations in Paragraphs 12-16 and 29 above, our survey has developed no recommendations for changes in the pattern of current intelligence publishings in the headquarters area. Each of the periodicals studied appears to be serving a valid and essential purpose. Very little duplication is evident, and where it occurs it appears justifiable by reason of operational necessity, the varying requirements of different classes of consumers, or the need for issuing versions of the same material under different security classifications.

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38. In Paragraphs 12-16, above, we have discussed the possibility of a joint, coordinated community daily. In our study of this proposal other opportunities for greater coordination and economy in the community publishing effort may appear, as, for example, in the fields of counterintelligence and international Communism.

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B. Monthly, Bimonthly, and Quarterly Periodicals in the Washington Headquarters Area

1. In this category we discuss only reviews and digests of the "magazine" type and exclude those issuances which, though they may meet periodic deadlines, are intended only to supplement, update or correct a previously existing body of material. Among the latter is the Army Intelligence Digest, which we have excluded as being a serial rather than a periodical publication.

2. Our survey found ten monthly, bimonthly, or quarterly periodicals in the Washington area, Navy with two, State four, CIA two, and Army and Air Force one each.

3. None of these is a broad, general-purpose intelligence review, except to the extent that State's Intelligence Analyst and Sino-Soviet Affairs, both monthlies, may be said to be of interest and value to a wider range of consumers than a purely technical publication. Each of the others has a particular departmental or special emphasis, though some may vary the regular fare with an occasional article of more general interest.

4. The Intelligence Analyst is State's vehicle for giving wide dissemination to selected abstracts of its serial intelligence reports (of which it also serves as a catalogue) and of significant reporting from embassies abroad; it also carries an analytical feature article.

5. Sino-Soviet Affairs is State's monthly review of important economic and political developments in the Bloc.

6. The third State publication is incorporated in the department's Intelligence Information Brief series but meets a quarterly deadline. It is A Calendar of Sino/Soviet Bloc-Latin American Relations; the title is

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descriptive of content, which is organized by countries. The fourth, International Communism, issued bimonthly, reports and analyzes relations between national Communist parties and Moscow or Peiping.

7. Navy and Air Force each have a slick-paper monthly and Army a slick quarterly, each making considerable use of photographs, maps and graphic material. The Air Intelligence Digest, Army's Intelligence Review, and the ONI Review are mainly departmental and professional in emphasis.

8. Navy also publishes the quarterly Scientific and Technical Abstracts and Reports. The emphasis is on matters of naval interest, such as reports and abstracts on operational characteristics of ships, weapons, and weapons systems, and the scientific developments involved therein, and on developments in atomic, biological, and chemical warfare, with a few articles of more general interest.

9. CIA has been producing the monthly Chronology of Principal Events of the Sino-Soviet Orbit and the quarterly Geographic Intelligence Review.

Comment on Headquarters Monthlies and Quarterlies

10. The survey brought into question the essentiality of the two CIA periodicals mentioned above. The Chronology was found to duplicate material appearing in State's periodicals; its distribution to other agencies has been halted, in accordance with the survey's findings. CIA reports that the Geographic Intelligence Review has been under study for some time, that it has been found feasible to use other media for disseminating the map information which it contains, and that the publication is being discontinued with the current issue.

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11. The survey has produced no other concrete recommendations for changes in this publishing category. It has developed no evidence of a need for a general-purpose coordinated community intelligence review. With the exceptions noted, and on which action has been taken, each publication appears to be serving a valid and essential purpose, and duplication of effort appears to be negligible.

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C. Periodicals of the Unified or Specified and Service Field Commands.

1. The field commands are supported in part by periodicals issued from Washington headquarters, including cable versions of the hard-copy dailies discussed above. Publishing activity within the field commands is designed both to disseminate world-wide and area intelligence to staff and subordinate units, and to provide substantive area intelligence for the support of Washington headquarters. A side benefit of field publishing activity is its value in the training of intelligence personnel in collation and analysis and in the preparation of briefings.

Continental U. S.

2. Commands based in the continental United States engage in relatively little hard-copy periodical publishing as they are within easy reach of departmental headquarters issuances.

3. The Strategic Air Command's daily Current Intelligence Digest and Weekly Current Events Briefing are brief, office-duplicated roundups of departmental and general intelligence for internal dissemination. CINCSAC's daily Air Estimates Committee Report (Limited Distribution) is a cable transmission of sensitive strategic intelligence. SAC also publishes the bimonthly Electronic Intelligence Review (formerly Elint Brief) which advises SAC units of current developments in this field.

4. The Continental Air Defense Command cables sensitive intelligence to subordinate commands and echelons four times a week as Current Highlights and Topics (Limited Distribution).

5. The Continental Air Command's Air Intelligence Training Bulletin, an unclassified monthly magazine containing articles of general interest, was discontinued in June 1960.

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6. The Tactical Air Command produces the daily TAC Intelligence Summary as a means of disseminating current intelligence to numbered TAC air forces. The TAC Intelligence Digest performs a similar function on a monthly basis with material abstracted from other community publications.

7. The Military Air Transport Service MATS Weekly Intelligence Brief is an office-duplicated summary of intelligence items for internal dissemination.

8. Similarly, the Continental Army Command produces office-duplicated daily and weekly summaries for internal use.

9. The Alaskan Command J-2 issues a Weekly Intelligence Summary for CINCAL's internal staff and subordinate commands; items are drawn from other community publications. CINCAL also produces a weekly Electronic Intelligence Analysis Report. The Army component in Alaska disseminates selected items from headquarters issuances in its office-duplicated weekly Strategic Intelligence Briefs.

Caribbean Area

10. The Caribbean area supports two Army weeklies. The Weekly Intelligence Summary, published in Panama, is a roundup of significant current items concerning Latin America for the use of numerous US consumers in the area. The Antilles Command's Weekly Intelligence Report specializes in the Caribbean islands and supports Washington headquarters with information on this area.

Europe, Atlantic, Mediterranean

11. CINCLANT has two office-duplicated publications of one or two pages each, the daily and weekly Intelligence Summary, actually a daily

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publication with a weekly annex. The Summary, cabled to subordinate commands, provides intelligence on Soviet ship movements and submarine contacts and other naval-interest items.

12. The Fleet Intelligence Center, Eastern Atlantic and Mediterranean, prints a Semimonthly Intelligence Digest for wide distribution to naval units in the CINCNELM area; it has an area-oriented political section and is otherwise departmental in flavor.

13. The publishing pattern in the EUCOM area is approximately as follows: four dailies, one semiweekly, three weeklies, one biweekly, three monthlies, and three quarterlies. Several of these are cables, one is a map overprint, and three are concerned with ELINT.

14. The daily EUCOM Intelligence Report, with area-wide selective distribution, summarizes current material of area interest, with feature articles added. USAFE's Daily Intelligence Report concentrates on departmental area intelligence from Washington and local sources; its cable version supports Washington headquarters. USAREUR's Daily Intelligence Summary Cable supports ACSI, Department of the Army, in Washington with OB and other data. CINCUSNAVEUR's Daily Intelligence Digest disseminates departmental intelligence to subordinate and parallel interservice commands and to ONI.

15. The semiweekly is USAFE's Intelligence Summary (Limited Distribution), issued daily prior to 16 February 1960, which is a vehicle for disseminating area items of special sensitivity.

16. USAREUR issues a Weekly Intelligence Summary Cable, which recapitulates the daily cable mentioned above, and a weekly Situation Report, which is a map sheet overprinted with current intelligence briefs. USAFE

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issues the weekly Processing and Alert Report, an IBM run of electronic signals, and also produces the biweekly and quarterly editions of Electronics Intelligence Review.

17. USAFE's monthly Air Intelligence Summary was discontinued in November 1959. USAREUR produces a Monthly Intelligence Summary and a quarterly Counterintelligence Summary, which are strongly departmental or regional in emphasis, and also a monthly Indications Cable. CINCEUR publishes Indications of Imminence of Hostilities in USEUCOM Area, together with a limited-distribution supplement.

18. CINCEUR's Quarterly US Counterintelligence Report for SACEUR is designed to provide Allied Command, Europe, with a general summary of significant activities and trends in the field of area Bloc espionage and covert action during the quarter; as an annex, a recent issue carried an evaluation of Poland's espionage capability.

Pacific Area

19. In the Pacific area we find two dailies, three weeklies, one monthly, and two quarterlies. This does not include periodically issued memoranda which are office-duplicated for internal staff use; an example is the CINCPAC Daily Intelligence Summary, which is reproduced in only 31 copies.

20. USARPAC's hard-copy Daily Intelligence Summary contains the PACOM Watch Report and area items reproduced from regional and Washington sources. Pertinent non-duplicative extracts are cabled to Washington as the ARPAC Summary. The ARPAC Brief (Limited Distribution) is the Summary plus sensitive material. The three dailies may thus be considered versions of a single publication.

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21. The Pacific Fleet Intelligence Summary is a cabled vehicle for supplying area naval units with current intelligence.

22. CINCPAC's Weekly Intelligence Digest is a magazine-type periodical with wide distribution, not only throughout the PACOM area but to Washington and elsewhere. It consists of brief studies and estimates reflecting CINCPAC's intelligence position on area problems.

23. PACAF publishes two weeklies, each with a distinct function. Fast Track Reports is a roundup of current political, economic, and military intelligence concerning the PACOM area, and largely developed from PACAF's own collection resources, for the information of area Air Force components. Informational Extracts is a primary research vehicle for intelligence production, containing selected current material on air facilities, air order of battle, target facilities, and research and development in the Far East, with Bloc emphasis.

24. The monthly USARPAC Intelligence Bulletin contains a review of current intelligence and a wide variety of researched special articles on area problems.

25. The two quarterlies noted are CINCPAC's Sino-Soviet Bloc Order of Battle and FICPAC's Order of Battle Communist Forces, Far East.

Comment on Field Periodicals

26. Periodical publications activity on the part of the unified or service field commands does not appear to be excessive. Some of them are of outstanding editorial quality, others less so, but most of them appear to be serving a definite utilitarian purpose and few frills are evident.

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27. As in the case of Washington headquarters issuances, the weeklies duplicate the dailies to some extent in order to provide perspective by relating events to trends and by adding analysis to reporting. Daily and weekly field issuances also necessarily duplicate Washington-produced items in order to disseminate such intelligence to lower field echelons; such duplication is less evident in the monthly and quarterly periodicals.

28. Economy in the field publishing pattern might be achieved in two ways; (a) by consolidation of area publications, possibly under J-2 or the unified command, or (b) by supplanting area-produced monthlies or quarterlies through broader dissemination of headquarters periodicals.

29. There appears to be little scope for application of method (a), particularly among dailies and weeklies, as most of the publications studied are departmental in emphasis and are intended for different classes of users.

30. To apply method (b) to the field monthlies and quarterlies (which are actually very few and of generally high quality or unique nature) would be to sacrifice the regional emphasis and point of view which distinguishes such publications. However, broadening the readership of headquarters periodicals might make it possible for field commands to limit material in their publications to items of local relevance.

31. As a model of such regional periodicals this survey cites the monthly USARPAC Intelligence Bulletin, noting that its contents are slanted to the Pacific area, that there is considerable originality in the material, that local sources are exploited for the publication, and that the intelligence contained supports the USARPAC mission.

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32. Concerning CINCEUR's monthly Indications of Imminence of Hostilities in USEUCOM Area we make the specific comment that the imminence of hostilities hardly appears to lend itself to monthly reporting. This publication appears to be a monthly general-intelligence summary and analysis rather than a presentation of the indications of the imminence of hostilities. Other publications, such as Watch Committee reports, CIA's dailies and weeklies, and USAREUR's Monthly Intelligence Summary, contain the same information and, in the case of the Watch Committee and CIA reports, on a more appropriate time basis. Apparently undesirable duplication results from additional distribution of information already available to recipients of this report.

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D. Comment on Special Categories

1. Although this study has focused mainly on periodicals, it was found practicable to extend the examination of some of the specialized content categories into the non-periodical field in which the bulk of such production falls.

Order of Battle

2. Army's Order of Battle Summary, Foreign Ground Forces is a serial publication comprising one volume a year for each country studied; changes are issued quarterly. This series draws upon and necessarily duplicates numerous other more detailed OB documents which are designed for different classes of users. Army has begun a complete study of ground-force OB publications with the purpose, among others, of eliminating undesirable duplication; the OB Summary will be included in the survey.

3. Similarly it was noted that the OB content of the National Intelligence Survey (Sections 18, 80, 81, 82, and 83) paralleled departmental publications. We realize that the NIS requires a generalized OB background, necessarily derived from the same sources as those used by the more detailed departmental publications, in order to present an evaluative appraisal of a nation's armed forces. To assure that NIS treatment of OB is limited to this requirement, and in view of the permanent and continuing nature of the NIS program and the fact that a well-established mechanism exists for monitoring this program, the matter is being referred to the permanent NIS Committee for continuing study and monitorship.

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Target Intelligence

4. This category was judged to be efficiently covered by Air Force components and CINCSAC. The survey noted no duplication of effort and no publications which could be eliminated.

Economic Intelligence

5. Intelligence production in this field is shared by State and CIA, and publishing activity is monitored by the Economic Intelligence Committee. There appears to be no duplication of effort involved in this program except to the extent that economic articles are frequently printed in current or monthly periodicals, making this type of intelligence available to a wider range of readers.

Scientific and Technical Intelligence

6. The broad range of publishing activity in this field, on the part of CIA and the armed services, appears to be effectively monitored by the Scientific Intelligence Committee, and no undue duplication of effort is evident. In its own continuing effort to survey scientific intelligence production, the Committee issues the Annual Report of Scientific and Technical Intelligence Production Projects, which assists the scientific intelligence community in planning research programs, avoiding unnecessary duplication, and identifying possible gaps in coverage.

International Communism

7. In addition to the CIA periodicals noted in Para. A-35 above and State's bimonthly International Communism (Para. B-6), the survey also took note of CIA's serial and monographic studies, State's

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annual World Strength of the Communist Party Organizations, and State's Schedule of Communist-Sponsored Propaganda Activities, which appears on an average of every two months. The Committee on International Communism has found each of these publications to be serving a useful and individual purpose and reports no evidence of undesirable duplication.

Electronics Intelligence

8. The ELINT Committee monitors this limited and specialized publishing activity and reports that there is no unjustifiable duplication of effort.

Guided Missile and Space Intelligence

9. The Guided Missile and Astronautics Intelligence Committee, asked for comment on publications in this field, offered its views, in part, as follows:

10. "Generally speaking, with the exception of current intelligence publications and service and national estimates, most missile and space documents are of a nonrepetitive nature. Rather, they usually consider some aspect of the over-all field, prompted either by the acquisition of significant information or by a requirement imposed upon the producer. Several organizations may publish their own analysis or views of such matters--generally, but not always, a desirable duplication.

11. "Duplication in the daily and weekly current intelligence publications is not necessarily undesirable since audiences, relative significance and interpretations of information, etc., differ among agencies and departments.

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12. "In our opinion there is adequate publication in this field, insofar as possible considering the amount and quality of basic information available. Our problem is timeliness, rather than too many or too few publications.

13. "The guided missile program is so vital to national security that most services and agencies have in recent years increased considerably their collection and analytical efforts. Joint committees such as GMAIC have been established to coordinate the production of intelligence on guided missiles and space. It is the consensus that the duplication to date, in both analysis and reports, has been desirable in presenting broader, more competent viewpoints and in providing checks and balances. As aspects of the problem become easier, or less important, it is expected that duplication will be reduced. In fact, some reduction has already taken place in limited areas."

Atomic Energy Intelligence

14. The Joint Atomic Energy Intelligence Committee comments as follows concerning publications in its field:

"The bulk of the publications in the Atomic Energy field are non-periodic, technical reports directed to specific intelligence problems. All reports published by JAEIC are of this nature. Investigation of those periodicals available disclosed that the majority of references to atomic energy matters were items of current interest, or specifically directed toward the specialized needs of the readers served. No unnecessary overlap or duplication was found."

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IX. SUMMARY OF ACTION

1. As a result of this survey the following actions are being taken:
  - a. State has been asked to consider widening its current events coverage of Asian Communist areas and is presently examining whether such coverage is warranted for North Korea and North Vietnam. (See Section VIII, Para. A-29.)
  - b. The responsible issuing authority has been asked to reassess the essentiality of CINCEUR's Indications of Imminence of Hostilities in USEUCOM Area. (See Section VIII, Para. C-32.)
  - c. The suggestion that the service headquarters broaden the readership of their intelligence reviews and digests, in order to reduce the amount of general intelligence material published by field commands, is being referred to the agencies concerned. (See Section VIII, Para. C-30.)
  - d. The finding of duplication in OB Summary, Foreign Ground Forces is under review by Army as part of an over-all survey of ground force OB publications. (See Section VIII, Para. D-2.) The matter of OB content in the NIS is being referred to the permanent NIS Committee for continuing study and monitorship. (See Section VIII, Para. D-3.)
  - e. The USIB ad hoc committee on foreign intelligence publications, with appropriate changes in membership to provide special competence in the field of current intelligence periodicals, is directed to study the feasibility of establishing a joint intelligence daily. (See Section VIII, Paras. A-12 to 16.)
2. In addition to the foregoing, the actions noted in regard to the three publications mentioned in Section VIII, Paras. B-10 and C-5, have been taken while the survey was in progress.

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X. CONCLUSIONS

1. This study has exposed no serious misdirection of effort in the production of foreign intelligence periodicals. Barring the exceptions noted and in view of the actions now being taken thereon, we find that all of these publications are effectively serving a functional purpose and may therefore be considered essential.

2. We have observed several instances where publications deemed nonessential have been eliminated. We have also noted instances where centralization of effort has promoted economy and efficiency in the dissemination of interdepartmental intelligence, an example being the Pacific Command's Weekly Intelligence Digest. Further reduction or improvement in field publishing programs might be achieved through broadening the readership of selected Washington headquarters periodicals.

3. Such duplication of content as has been identified, again barring noted exceptions, we find to be justified by one or more of the following conditions: (a) operational necessity, (b) varying requirements of different classes of users, or (c) need for issuing versions of the same material under different security classifications. It was noted that the producing agencies have for some time been reviewing their publishing programs on a regular basis, and in the light of user requirements, for the purpose of eliminating unnecessary duplication and effecting economies. This established review machinery has been functioning effectively.

4. Some duplication of distribution is necessary at headquarters and command staff levels in order that the agencies may keep abreast

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of each other's activity and to provide for the maintenance of intelligence libraries; no such duplication of distribution has been noted below the large staff level.

5. Finally, we desire to stress that communication is essential to the intelligence effort and that publication is one of the most effective and economical means of communication. Excessive publication may well be censurable, but inadequate publication could be most damaging to the intelligence effort.